costs to administer the

program.

	PORTLAND CITY COUNCIL AGENDA City Hall - 1221 SW Fourth Avenue WEDNESDAY, 9:30 AM, MAY 23, 2018	Disposition:
	TIMES CERTAIN	
500	TIME CERTAIN: 10:45 AM – Authorize an Intergovernmental Agreement with Home Forward for an annual amount of \$640,000 to assist City of Portland utility customers that encounter barriers in paying water and sewer services (Ordinance introduced by Mayor Wheeler) 15 minutes requested	The Intergovernmental Agreement is between Home Forward, the Bureau of Environmental Services, and the Water Bureau for an amount not to exceed \$640,000. The funding will support Home Forward's Short Term Rental Assistance Program (STRA) for households that are homeless or at risk of homelessness. Funding sources for the \$640,000 agreement include: \$400,000 (BES's FY 18/19 budget), \$200,000 (Water's FY 18/19 budget) and \$40,000 from the City's FY 18-19 General Fund budget for personnel and overhead

		MAY 23-24, 2018
501	TIME CERTAIN: 11:00 AM – Amend City Comprehensive Financial Management Policy 2.04 (Previous Agenda 489; Resolution introduced by Commissioner Saltzman; amend FIN-2.04) 15 minutes requested	No direct fiscal impact.; the amendment would ensure and encourage long term budgetary sustainability. The set aside funds will be used for five-year balancing, mitigating overhead revenue shortfalls in future years, paying down debt and emergencies in the current fiscal year. Additional language states that the use of excess balance or budgeted General Fund will require the Commissioner-in-Charge to certify in the budget request that realignment of the existing budget is not possible. This will be needed to be included in a separate amendment and not be included in the filed supplemental ordinance.
	CONSENT AGENDA – NO DISCUSSION	
502	Bureau of Parks & Recreation Extend grant agreements by one year and provide additional grant funding not to exceed \$350,000 in aggregate, with seven organizations providing services to youth in partnership with Portland Parks & Recreation (Ordinance introduced by Mayor Wheeler and Commissioner Fritz; amend Contract Nos. 3005318, 3005319, 30005362, 30005363, 30005364, 30005366, 30005367)	No direct fiscal impact as these funds are built into the Teen Program's ongoing budget.
	Mayor Ted Wheeler	
	Office of Management and Finance	
*503	Pay property damage claim of Nguyet Le in the sum of \$25,514 involving the Portland Police Bureau (Ordinance)	\$25,514 from the Insurance and Claims Operating Fund.
*504	Authorize a grant agreement with Central City Concern, in an amount not to exceed \$47,500 for their community volunteer corps program (Ordinance)	Funding for this grant agreement was awarded in a competitive grantmaking process resulting from the FY 2017-18 \$350,000 Special Appropriation Fall Bump process. There is no additional fiscal impact.

		MAY 23-24, 2018
506	REGULAR AGENDA Bureau of Development Services Amend fee schedules for Building, Electrical, Mechanical, Plumbing, and Land Use Services (Second Reading Agenda 465 introduced by Mayor Wheeler and Commissioner Eudaly)	See below
507	Bureau of Parks & Recreation Amend fee schedules for tree permits (Ordinance introduced by Mayor Wheeler and Commissioner Fritz) 10 minutes requested	See below
*508	Bureau of Transportation Amend the Transportation Fee Schedule to incorporate the Multimodal Incentive Fee for the Pre-Approved Transportation Demand Management Plan per Code Chapter 17.107, and exempt Affordable Dwelling Units from the Multimodal Incentive Fee until June 30, 2020 (Ordinance introduced by Mayor Wheeler and Commissioner Saltzman; amend TRN-3.450) 20 minutes requested	See below
509	Revise transportation fees, rates and charges for FY 2018-19 and fix an effective date (Ordinance introduced by Mayor Wheeler and Commissioner Saltzman; amend TRN-3.450) 15 minutes requested	See below.
	Mayor Ted Wheeler	
510	Bureau of Environmental Services Authorize a competitive solicitation and contract with the lowest responsible bidder and provide payment for construction of the Structural Rehabilitation of Taggart Outfall 30 Project No. E10220 for an estimated cost of \$8 million (Ordinance) 15 minutes requested	The estimated construction cost for this project is \$8 million. The total project cost in the Bureau's Five Year Requested CIP is \$9.05 million with \$2.5 million
		budgeted in FY 18/19. The level of confidence is high.

MAY 23-24, 2018

		MAY 23-24, 2018
511	Authorize a competitive solicitation and contract with the lowest responsible bidder and provide payment for construction of the Sunnyside North Reconstruction & Green Streets Project No. E10367 for an estimated cost of \$9.9 million (Second Reading Agenda 478)	The estimated cost of the contract is \$9.9 million. \$6 million is budgeted in FY 18-19 Requested Budget and \$7.2 million is budgeted in the FY 18- 19 Requested Five Year Plan. \$1 million is budgeted for the project in the Bureau's FY 17-18 Revised Budget. The bureau is realigning its capital budget for the Phase 3 Pipe Rehab Project in order to cover the full cost of the contract. \$98.8 million is budgeted for the Phase 3 Pipe Rehab project in the bureau's Five Year Requested CIP.
512	Revise sewer and stormwater rates, charges and fees in accordance with the 2018-2019 Sewer User Rate Study (Second Reading Agenda 490)	See below.
	Office of Management and Finance	These price agreements for construction services at the treatment plants and pump stations total \$6 million. Funding for these price agreements are budgeted in two Sewage Treatment capital projects. The first, Pump Station Improvement, has a current year revised budget of \$4 million. \$6 million is budgeted in the bureau's FY 2018-19 Requested Budget and \$38 million is budgeted in the bureau's Five Year requested CIP. The second capital project, Repair, Rehabilitate and Modification, has a current year budget of \$3.5 million. \$4 million is budgeted in the bureau's FY 18/19 Requested Budget and \$24 million is budgeted in the five-year requested CIP budget. Confidence level is moderate for both projects.

		MAY 23-24, 2018
513	Accept bids of Titan Utilities, LLC and Iron Horse Excavation, LLC dba Oxbow Construction for the Price Agreements for construction services at Columbia Boulevard Wastewater Treatment Plant, Tryon Creek Wastewater Treatment Plant, and associated pump stations for \$6 million (Report - Bid No. 00000806)	
514	Approve FY 2018-19 cost of living adjustments to pay rates for nonrepresented classifications and Elected Officials, specify the effect upon employees in the classifications involved, and provide for payment (Ordinance) 10 minutes requested.	This action approves a 3.6% Cost of Living Adjustment for all non-represented employees, providing for consistent treatment relative to most City labor agreements. The cost for FY 2018-19 is \$6,699,000, \$3,100,000 of which is for General Fund bureaus. This cost of living adjustment is accounted for in the FY 2018-19 budget and in the forecast.
515	Revise Secondhand Dealer regulations to accept Consular ID cards as identification, add Gift Cards as regulated property and other housekeeping changes (Ordinance; amend Code Chapter 14B.90) 20 minutes requested	These regulation changes are not anticipated to have a substantial fiscal impact. Secondhand Dealer program revenue may increase by \$8,000 in new application fees under the updated regulations.
516	Authorize limited tax revenue bonds in an amount not to exceed \$10.5 million to finance replacement of aging fueling system infrastructure at multiple locations across the City (Second Reading Agenda 485)	Project financing includes both interim financing via a line of credit and long-term financing via long-term bonds. Financing costs will ultimately be paid by bureaus through interagency agreements to the CityFleet Fund, where the project costs are budgeted.
	Water Bureau	
517	Authorize the rates and charges for water and water-related services during the FY beginning July 1, 2018 to June 30, 2019 and fix an effective date (Second Reading Agenda 490)	See below

Fy 2017-18 budget. Conduct a traffic congestion study of the City of Portland with an emphasis on understanding taxi and transportation network company service (Resolution introduced by Mayor Wheeler and Commissioner Saltzman) THURSDAY, 2:00 PM, MAY 24, 2018 Self-525 TIME CERTAIN: 2:00 PM 30 minutes requested 2035 Comprehensive Plan related reconciliation and updates: Transportation System Plan, Codes and Zoning Map. Thursportation Plan; amend River District Master Street Plan; add policies for Automated Vehicles; adopt findings of compliance; adopt corrections; amend Transportation and Parking Demand Management code to clarify requirements (Previous Agenda 348; Ordinance introduced by Commissioner Saltzman; amend Ordinance Nos. 187832, 188177; amend Code Chapter 17.107) Amend the Transportation System Plan to undeta laterdulation will likely have costs associated with implementation. Costs of these plans on future			IVIA 1 23-24, 2010
Study Transportation Network Company liability and personal injury protection insurance coverage and develop a proposal for a driver regulatory board. (Resolution introduced by Mayor Wheeler and Commissioners Eudaly, Fish, Fritz and Saltzman) 520 Conduct a traffic congestion study of the City of Portland with an emphasis on understanding taxi and transportation network company service. (Resolution introduced by Mayor Wheeler and Commissioner Saltzman) 521 THURSDAY, 2:00 PM, MAY 24, 2018 522 Amend the Transportation System Plan consistent with the 2035 Comprehensive Plan and in compliance with the Regional Transportation Plan, amend River District Master Street Plan; add policies for Automated Vehicles; adopt findings of compliance; adopt corrections; amend Transportation and Parking Demand Management code to clarify requirements (Previous Agenda 348; Ordinance introduced by Commissioner Saltzman; amend Ordinance Nos. 187832, 188177; amend Code Chapter 17.107) 522 Amend the Transportation System Plan to update Introduction, Modal Plans, Implementation Strategies, and Glossary (Previous in time).	518	TIME CERTAIN: 2:00 PM – Amend Code pertaining to private for- hire transportation in the city (Ordinance introduced by Mayor Wheeler and Commissioner Saltzman; amend Code Chapter	
520 Conduct a traffic congestion study of the City of Portland with an emphasis on understanding taxi and transportation network company service (Resolution introduced by Mayor Wheeler and Commissioner Saltzman) THURSDAY, 2:00 PM, MAY 24, 2018 521-525 TIME CERTAIN: 2:00 PM 30 minutes requested 2035 Comprehensive Plan related reconciliation and updates: Transportation System Plan, Codes and Zoning Map. Tansportation System Plan consistent with the 2035 Comprehensive Plan and in compliance with the Regional Transportation Plan; amend River District Master Street Plan; add policies for Automated Vehicles; adopt findings of compliance; adopt corrections; amend Transportation and Parking Demand Management code to clarify requirements (Previous Agenda 348; Ordinance introduced by Commissioner Saltzman; amend Ordinance Nos. 187832, 188177; amend Code Chapter 17.107) 522 Amend the Transportation System Plan to update Introduction, Modal Plans, Implementation Strategies, and Glossary (Previous Projects are not estimated a this time.	519	injury protection insurance coverage and develop a proposal for a driver regulatory board (Resolution introduced by Mayor Wheeler	at \$50,000 and will be paid for by previously collected funds from the \$0.50 per-ride surcharge of taxi and TNC rides collected by PBOT. Staff time and work will come from existing staffing and FY 2017-18 budget.
521 TIME CERTAIN: 2:00 PM 30 minutes requested 2035 Comprehensive Plan related reconciliation and updates: Transportation System Plan, Codes and Zoning Map. 521 Amend the Transportation System Plan consistent with the 2035 Comprehensive Plan and in compliance with the Regional Transportation Plan; amend River District Master Street Plan; add policies for Automated Vehicles; adopt findings of compliance; adopt corrections; amend Transportation and Parking Demand Management code to clarify requirements (Previous Agenda 348; Ordinance introduced by Commissioner Saltzman; amend Ordinance Nos. 187832, 188177; amend Code Chapter 17.107) 522 Amend the Transportation System Plan to update Introduction, Modal Plans, Implementation Strategies, and Glossary (Previous 521 Time CERTAIN: 2:00 PM 30 minutes requested 2035 Comprehensive Plan related reconciliation and updates: While there is no immediate fiscal impact with this ordinance, these planning documents discuss policy changes and projects which will likely have costs associated with implementation. Costs of these plans on future projects are not estimated at this time.	520	emphasis on understanding taxi and transportation network company service (Resolution introduced by Mayor Wheeler and	between \$80,000 - \$130,000 and will be paid for by previously collected funds from the \$0.50 per-ride surcharge of taxi and TNC rides collected by PBOT. Staff time and work will come from existing staffing and
Comprehensive Plan and in compliance with the Regional Transportation Plan; amend River District Master Street Plan; add policies for Automated Vehicles; adopt findings of compliance; adopt corrections; amend Transportation and Parking Demand Management code to clarify requirements (Previous Agenda 348; Ordinance introduced by Commissioner Saltzman; amend Ordinance Nos. 187832, 188177; amend Code Chapter 17.107) The projects with this ordinance, these planning documents discuss policy changes and projects which will likely have costs associated with implementation. Costs of these plans on future projects are not estimated a this time.	2035 Cor	TIME CERTAIN: 2:00 PM 30 minutes requested mprehensive Plan related reconciliation and updates:	
Amend the Transportation System Plan to update Introduction, Modal Plans, Implementation Strategies, and Glossary (Previous this time.	521	Comprehensive Plan and in compliance with the Regional Transportation Plan; amend River District Master Street Plan; add policies for Automated Vehicles; adopt findings of compliance; adopt corrections; amend Transportation and Parking Demand Management code to clarify requirements (Previous Agenda 348; Ordinance introduced by Commissioner Saltzman; amend	ordinance, these planning documents discuss policy changes and projects which will likely have costs associated with implementation. Costs of
	522	Modal Plans, Implementation Strategies, and Glossary (Previous	projects are not estimated at

		MAY 23-24, 2018
*S-523	Amend Zoning regulations to implement the 2035 Comprehensive Plan through the Code Reconciliation Project (Previous Agenda 398; Ordinance introduced by Mayor Wheeler; amend Title 33)	No significant fiscal impact expected. Amendments are largely technical and will improve code clarity.
*S-524	Amend Tree, Noise and Sign regulations to effectively implement Portland City Code through the Code Reconciliation Project (Previous Agenda 399; Ordinance introduced by Mayor Wheeler; amend Title 11, 18 and 32)	No significant fiscal impact expected. Amendments are largely technical and will improve code clarity.
*S-525	Amend the 2035 Comprehensive Plan Map and amend the Official City Zoning Map to carry out Portland's 2035 Comprehensive Plan (Previous Agenda 427; Ordinance introduced by Mayor Wheeler; amend Ordinance No. 188177)	Updating the Zoning Map increases entitlements in some areas while decreasing entitlements in other areas. However, the majority of site changes increase entitlements, which will likely have a positive effect on future property tax revenue.
526-530 T	IME CERTAIN: 2:30 PM – Central City 2035 Plan. 1.5 hours requested.	
	y 2035 Plan items are continued from April 11, with an additional ordinance, for Council adoption. The final vote will be on June 6.	
For more in	nformation see project website www.portlandoregon.gov/bps/cc2035	
526	Adopt the Central City 2035 Plan; amend the Comprehensive Plan, Comprehensive Plan Map, Transportation System Plan, Willamette Greenway Plan, Willamette River Greenway Inventory, Scenic Resources Protection Plan, Zoning Map and Title 33; repeal and replace prior Central City plans and documents (Previous Agenda 353; Ordinance introduced by Mayor Wheeler)	While there is no fiscal impact to accept this report, there will be costs to the City to implement the projects outlined in the accompanying work plans. There are currently no cost estimates provided for these projects; the responsible bureaus and jurisdictions will refine and present to Council when projects are ready to move forward. Some of this work may be within current bureau responsibilities and appropriations, and others may require additional funding.
527	Amend the Central City Plan District of the Zoning Code to increase bonus heights and impose master plan requirements in certain RiverPlace subareas (Ordinance introduced by Mayor Wheeler; amend Code Sections 33.510.210.D and 33.510.255, and Maps 510-4, 510-16 and 510-19)	No direct financial impact.

528	Adopt the Central City 2035 Plan Volume 2A, Part 3, Environmental and Scenic: amend the Portland Zoning Map and Portland Zoning Codes for Environmental Overlay Zones and Scenic Resource Zones (Previous Agenda 352; Ordinance introduced by Mayor Wheeler; amend Code Chapters 33.430 and 480)	Minimal fiscal impact anticipated. There may be initial costs associated with training staff on new regulations and updating administrative materials. The costs associated with reviewing submissions may decrease slightly over time due to the fewer submissions expected under the amended code.
529	Adopt the Central City 2035 Plan Action Charts, Performance Targets and Urban Design Diagrams (Previous Agenda 354; Resolution introduced by Mayor Wheeler)	While there is no fiscal impact to accept this report, there will be costs to the City to implement the projects outlined in the accompanying work plans. There are currently no cost estimates provided for these projects; the responsible bureaus and jurisdictions will refine and present to Council when projects are ready to move forward. Some of this work may be within current bureau responsibilities and appropriations, and others may require additional funding.
530	Adopt the Central City 2035 Plan Green Loop Concept Report (Previous Agenda 355; Resolution introduced by Mayor Wheeler)	There are currently no cost estimates available for this project. Implementation of the Green Loop will require project-specific funding over time. No specific funding sources have been identified at this time, but the bureau anticipates sources to include City General Fund, state and federal grants, and private philanthropy. Some initial elements of the Green Loop have been included in the Transportation System Plan project list.

506 Amend fee schedules for Building, Electrical, Mechanical, Plumbing, and Land Use Services

<u>CBO Analysis:</u> BDS proposes no increases for most fees in FY 2018-19. However, the ordinance increases the Field Issuance Remodel hourly rate from \$177 to \$190 to bring the program closer to cost recovery. This change affects the Building, Mechanical, Electrical, and Plumbing Permit Fee Schedules. BDS Field Issuance Remodel Program revenue is projected to increase by approximately \$100,000 resulting from the hourly fee increase. However, with workload based on service level demand, the exact change in revenue is unknown at this time, and so the BDS budget is not amended.

City of Portland legislative requirements expected in the forthcoming Central City 2035 Plan District and the Comp Plan Early Implementation package result in the proposed addition of several new review lines, and associated fees, affecting four Land Use Services (LUS) fee schedules. The requirements include at least four new reviews and separates the River Review from the Environmental Review. Minor language and formatting changes are also proposed to the Land Use related fee schedules to facilitate consistency across these

multiple schedules. BDS states that the number of projects subject to the reviews will be dependent on actual demand for services, and therefore, actual revenue is uncertain. The BDS budget is not amended.

Additionally, the Land Use Service Fee Schedule for the Hearings Office is being added to the BDS fee change ordinance in response to an Interagency Agreement (IA) between BDS and the Auditor's Office, as well as a proposed 5% increase to Hearings Officer fees as current fees do not cover the costs of the agreement. BDS is expecting to see an increase of nearly \$3,000 in revenue from the proposed 5% increase to the Hearings Officer fee, which will bring these revenues closer to covering the costs of the associated IA with the Auditor's Office. However, these revenues are dependent on demand for certain Land Use review services, and the actual change in revenue is currently unknown. As such, the BDS budget is not amended.

507 Amend fee schedules for tree permits (Ordinance introduced by Mayor Wheeler and Commissioner Fritz) 10 minutes requested

<u>CBO Analysis:</u> The development fee increases are proposed as part of budget package PK_33 "Fee Increase-Enhanced Tree Permitting Services" which responds to the Mayor's development permitting improvement project by adding staff and strategically realigning Urban Forestry's organization structure to improve permitting services. This ordinance will increase cost recovery on development permits from approximately 44% currently to 85%. Additional revenue of approximately \$800,000 annually is anticipated from the increased fees.

508 Amend the Transportation Fee Schedule to incorporate the Multimodal Incentive Fee for the Pre-Approved Transportation Demand Management Plan

<u>CBO Analysis:</u> The Multimodal Incentive Fee will initiate a new one-time fee of \$1,100 on multi-family developments with 10 or more units, in mixed-use commercial zones close to public transit. Affordable dwelling units are exempt from the fee until June 30, 2020.

Revenue has not yet been budgeted in the FY 2017-18 or FY 2018-19 budget; the bureau intends to modify the budget as it has a better sense of actual revenues and expenses. There is no currently available estimate of the number of units that will incur this fee. In 2017, there were 82 residential development applicants for buildings with 10 or more units, requesting permits for a total of 5,617 units. Were all of these units in a mixed use commercial zone and close to transit, this fee would have yielded \$6.2 million in 2017. However, the size of the subset of properties that would be eligible for the fee due to being in a mixed use commercial zone and close to transit is unknown.

According to two 'sample' multifamily properties provided by the Bureau of Development Services, the fee could represent between a 5% and 7% increase in City-levied charges on housing development for eligible properties. These examples show the Multimodal Incentive Fee to be more costly than Water System Development Charges, combined land use review charges, and individual permit fees; less costly than PBOT, Parks, and BES Sanitary System Development Charges; and roughly equivalent to the City's new Construction Excise Tax charge.

509 Revise transportation fees, rates and charges for FY 2018-19 and fix an effective date

<u>CBO Analysis:</u> The proposed revision to transportation fees reflect current market costs or a phase in of cost recovery. In total, the bureau has 478 fees. Of these, the following changes are included in the Ordinance:

- 51%, or 242 fees, are staying the same
- 16%, or 77 fees, are increasing by 1% to 5%
- 23%, or 109 fees, are increasing by 6% to 10%
- 4%, or 21 fees, have other increases or decreases
- 6%, or 27 fees, are new fees

Proposed changes are budgeted in the Approved FY 2018-19 Budget, where fee revenue totals \$104.5 million. This represents a \$8.1 million increase in revenue over the current year revised budget. This increase is due to a combination of increased anticipated volume of processed fees as well as increased

rates.

- **512** Revise sewer and stormwater rates, charges and fees in accordance with the 2018-2019 Sewer User Rate Study
- **517** Authorize the rates and charges for water and water-related services during the FY beginning July 1, 2018 to June 30, 2019 and fix an effective date

<u>CBO Analysis:</u> The rate of increase for the typical single family household for water service will be 8.7%. This amounts to an increase of about \$3.13 on the monthly bill for the typical single family household, totaling \$39.24 for water in FY 2018-19. The rate of increase for the typical single family household for sewer and stormwater services will be 2.35%. This amounts to an increase of about \$1.69 on the monthly bill for the typical single family household, totaling \$73.55 in FY 2018-19. Together, the typical single family residence will experience a 4.46% increase for a total combined average monthly bill of \$117.72 or \$338.37 for the quarterly combined bill next year.

The rates for both the Water Bureau and Environmental Services includes a suite of expansions to the low-income services program. The expansions include: 1) creating a low-income services team to serve low-income customers; 2) increasing the value of the crisis voucher from \$150 to \$500; 3) adjusting income guidelines to reflect Portland incomes; 4) increasing the low-income discount to 80% of the typical bill for households with incomes below 30% of MFI; and 5) providing crisis assistance to multi-family households. The program expansion will be funded with foregone revenue and utility rates. Resources to administer the crisis assistance program for multi-family households will be funded by the General Fund.